



STATE OF NEVADA MEETING NOTICE AND AGENDA NEVADA COMMISSION ON HOMELAND SECURITY

Name of Organization: NEVADA COMMISSION ON HOMELAND SECURITY
Date and Time of Meeting: WEDNESDAY, FEBRUARY 28, 2018 – 10:00 A.M.

Carson City Location

Division of Emergency Management
State Emergency Operations Center
2478 Fairview Drive
Carson City, Nevada 89701

Las Vegas Location

Clark County Fire Department – Station 18
Emergency Operations Center
575 E. Flamingo Road
Las Vegas, Nevada 89119

NOTE: Valid photo identification will be required prior to entrance to the Division of Emergency Management building on the Nevada Army National Guard complex in Carson City.

This meeting will be video or teleconferenced between the locations specified above beginning at 10:00 A.M. The Nevada Commission on Homeland Security (Commission) may take action on items marked "For Possible Action." Items may be taken out of the order presented on the agenda at the discretion of the chairperson. Items may be combined for consideration by the Commission at the discretion of the chairperson. Items may be pulled or removed from the agenda at any time.

Please Note: Witnesses wishing to have their complete testimony/handouts included in the permanent record of this meeting should provide a written or electronic copy to the Commission administrative support staff. Minutes of the meeting are produced in a summary format and are not verbatim.

- 1. CALL TO ORDER AND ROLL CALL** – Chairman, Governor Brian Sandoval.
- 2. PUBLIC COMMENT**– (Discussion Only) – No action may be taken upon a matter raised under this item of the agenda until the matter itself has been specifically included on an agenda as an item upon which action may be taken. Public comments may be limited to 3 minutes per person at the discretion of the Chair. Comments will not be restricted based on viewpoint.
- 3. APPROVAL OF MINUTES** – (Discussion/For Possible Action) – Chairman, Governor Sandoval. This agenda item will discuss whether or not to approve the minutes of the January 29, 2018, Commission meeting.
- 4. COMMENTS BY THE CHAIRMAN** – (Discussion Only) – Chairman, Governor Sandoval.
- 5. PRESENTATION BY THE NEVADA HOMELAND SECURITY WORKING GROUP (HSWG) CO-CHAIRS ON RECOMMENDATIONS FOR IMPROVING EMERGENCY MANAGEMENT AND HOMELAND SECURITY IN NEVADA** – (Discussion/For Possible Action) – Chief Caleb Cage, Division of Emergency Management (DEM), State Administrative Agent (SAA), and Deputy Chief John Steinbeck, Clark County Fire Department (CCFD), Urban Area Administrator (UAA). Chief Cage and Deputy Chief Steinbeck will expand upon the

briefing delivered at the January 29, 2018, Commission meeting, which addressed the need for a shift within emergency management and homeland security to align efforts with a framework that is resilient, adaptable, strategic, and collaborative. The Co-Chairs will present recommendations for consideration and may vote to recommend the following:

- i. Directive requiring a new paradigm of resilience to align statewide homeland security and emergency management efforts;
- ii. Executive order establishing the “Implementation of Nevada’s Statewide Resiliency Strategy”;
- iii. Budget considerations for DEM personnel and operations pertaining to the following programs:
 - Search and Rescue (SAR);
 - Planning, Training, and Exercise (PTE);
 - Incident Management Assistant Team (IMAT);
 - Homeland Security; and
 - Recovery.
- iv. Initial legislative recommendations ahead of the 2019 Legislative Session to include:
 - Create funding override capabilities for the State’s Emergency Assistance Account (EAA) and Disaster Relief Account (DRA).
 - Require DEM to provide an annual report to the Nevada Department of Education, the Public Utilities Commission, and the Gaming Control Board regarding the status of compliance with emergency response plans for entities under their jurisdiction or oversight.
 - Establish a deployable statewide Incident Management Assistance Team (IMAT).
 - Establish a deployable Disaster Assistance Response Team through Nevada Volunteers/AmeriCorps.
 - Allow the Nevada Commission on Homeland Security to have one bill draft request for each legislative session.
 - Establish statutory provisions for licensure of out-of-state, private medical practitioners during emergencies and disasters.
 - Require DEM to create regulations for all DEM grants.

6. PUBLIC COMMENT - (Discussion Only) - No action may be taken upon a matter raised under this item of the agenda until the matter itself has been specifically included on an agenda as an item upon which action may be taken. Public comments may be limited to 3 minutes per person at the discretion of the Chair. Comments will not be restricted based on viewpoint.

7. ADJOURN – (Discussion/For Possible Action).

This is a public meeting. In conformance with the Nevada Public Meeting Law, this agenda was posted or caused to be posted on or before 9:00 a.m. on February 23, 2018, at the following locations:

Las Vegas Governor’s Office, 555 E. Washington Avenue, Las Vegas, NV;
Carson City Governor’s Office, 101 N. Carson Street, Carson City, NV;
NV State Emergency Operations Center, 2478 Fairview Drive, Carson City, NV;
Clark County Fire Department, 575 E. Flamingo Road, Las Vegas, NV; and
Posted to the Nevada Department of Public Safety’s Division of Emergency Management and Homeland Security website located at: http://dem.nv.gov/DEM/2018_Nevada_Commission_on_Homeland_Security/

We are pleased to make reasonable accommodations for members of the public who are disabled. If special arrangements for the meeting are necessary, or if you need to obtain meeting materials, please notify Karen Hall, Commission support staff, Division of Emergency Management and Homeland Security, at (775) 687-0300. 24-hour advance notice is requested. Thank you.

i. Directive:

Nevada recently endured an unprecedented year of emergencies and disasters. Although jurisdictions around the state were well prepared, responded effectively, and quickly moved into recovery, 2017 brought a new awareness of the intense crises that Nevada has faced and may continue to face in the future. Given that Nevada has also transformed with respect to economy, population, and other significant measures, Nevada requires a new paradigm of resilience to align statewide homeland security and emergency management efforts.

This new paradigm should be adaptable, strategic, and developed in full collaboration with statewide partners. It will require a deliberate process for developing and vetting new policies and new investments. In order to ensure accountability to these principles and outcomes, as well as ensuring transparency to the public, this process shall be carried out throughout the remainder of calendar year 2018 and under the guidance and supervision of the Nevada Commission on Homeland Security.

Although this directive calls for a new paradigm, it should not result in broad and immediate change. Rather, it should embrace existing processes and policies that currently exist in executive orders, statute, regulations, and current practices, and modify them throughout the course of 2018 through a strategic focus on resilience. Incorporating this strategic focus into existing processes and policies shall be carried out through the timeline below.

Date	Activity	Nature of Requirement
April 15, 2018	Report of the Cyber Security Committee	Committee vote
May 6, 2018	Report of the Resort Planning Task Force	Committee vote
June 30, 2018	Report of the Homeland Security Working Group	Executive Order 2015-32
June 30, 2018	Report: Intrastate Mutual Aid Committee	NAC 414A
July 1, 2018	Statewide Resilience Strategy	Executive Order (new)
August 1, 2018	Report: DEM Annual Update	Agency initiative
September 15, 2018	State Comprehensive Emergency Management Plan Update	NRS 414
September 15, 2018	State Response and Recovery Guide	Agency initiative
October 1, 2018	Comprehensive AAR of 1 October	Executive Order (new)
October 15, 2018	State Resilience and Preparedness Report	Executive Order (new)
November 15, 2018	Fusion Centers Joint Threat Assessment	Executive Order (new)
December 31, 2018	Report of the Homeland Security Working Group	Executive Order 2015-32
December 31, 2018	THIRA and SPR Report	Commission Requirement
February 15, 2019	Governor's Homeland Security Report	NRS 239C

ii. Executive Order:

IMPLEMENTATION OF NEVADA'S STATEWIDE RESILIENCE STRATEGY

WHEREAS, Nevada experienced unprecedented emergencies and disasters during calendar year 2017;

WHEREAS, these incidents resulted in disruption and tragedy throughout Nevada, however, they also displayed Nevada's commitment to recovery and to building a stronger Nevada based on lessons learned from these incidents;

WHEREAS, Nevada's 2016 strategic plan, "Generations to Come: Nevada's Strategic Planning Framework," called for Nevada's emergency management vision to align with nationally-established resilience models;

WHEREAS, the Nevada Homeland Security Working Group was created by an Executive Order issued on March 3, 2008, and amended by Executive Order 2011-31 in December 15, 2011, and again by Executive Order 2015-32 on November 16, 2016;

WHEREAS, pursuant to these Executive Orders, the Chief of the Nevada Department of Public Safety, Division of Emergency Management and the Chair of the Las Vegas Urban Area serve as the Co-Chairs of the Nevada Homeland Security Working Group;

WHEREAS, Nevada's lessons learned from its unprecedented year, its commitment to recovering fully, and its established policy development and implementation framework through the Nevada Homeland Security Working Group can be combined to build and implement a plan for building statewide resilience; and

WHEREAS, Article 5, Section 1 of the Nevada Constitution provides: "The supreme executive of this State, shall be vested in a Chief Magistrate who shall be Governor of the State of Nevada."

NOW, THEREFORE, by the authority vested in me as the Governor by the Constitution and laws of the State of Nevada, it is hereby ordered as follows:

1. The Co-Chairs of the Nevada Homeland Security Working Group shall continue working to recover from the unprecedented events of 2017, expand the existing foundation for statewide preparedness, and align efforts for increased resilience ahead of the 2019 legislative and budget cycles. The Division of Emergency Management shall staff the processes outlined below under the direction of the Co-Chairs of the Nevada Homeland Security Working Group and under the guidance and oversight of the Nevada Commission on Homeland Security.

2. *Effective immediately, the Co-Chairs of the Nevada Homeland Security Working Group shall ensure that various grant sources are used as effectively and efficiently as possible in order to best recover from the emergencies and disasters in Nevada in 2017. This should include the following efforts:*
 - a. *Appointing a reduced number of members of the Nevada Homeland Security Working Group for the 2018 Homeland Security Grant Program cycle, all of whom are voting members, in order to ensure focus on sustainment efforts, addressing immediate needs, and maintaining an efficient process. Unless they are representing agencies or regions that have not previously been appointed, appointees for the 2018 cycle will be members who have served on the Nevada Homeland Security Working Group previously, and all shall be notified of their appointment or reappointment by the Co-Chairs. Appointees may include representatives of the following jurisdictions, areas, or organizations:*
 - i. *DPS, Division of Emergency Management;*
 - ii. *Clark County Office of Emergency Management;*
 - iii. *Inter-Tribal Council;*
 - iv. *Las Vegas Metropolitan Police Department;*
 - v. *City of Las Vegas;*
 - vi. *City of Henderson;*
 - vii. *City of North Las Vegas;*
 - viii. *Washoe County;*
 - ix. *Washoe County Sheriff's Office;*
 - x. *Northeastern Nevada;*
 - xi. *Southeastern Nevada;*
 - xii. *Western Nevada;*
 - xiii. *Central Nevada;*
 - xiv. *Office of Cyber Defense Coordination; and,*
 - xv. *Nevada Hospital Association.*
 - b. *The Co-Chairs shall develop a prioritized list of specific needs ahead of the 2018 Homeland Security Grant Program cycle, which is to be based on recommendations developed during the ongoing after action review processes for events in 2017. Additionally, the Co-Chairs shall develop a prioritized list of homeland security capacities and capabilities that currently exist and are essential for sustainment for funding for the 2018 grant cycle. The Nevada Homeland Security Working Group shall consider these priorities when developing their recommendations to the Finance Committee of the Nevada Commission on Homeland Security.*
 - c. *The policies and procedures of the Nevada Homeland Security Working Group as established and amended through Executive Orders shall otherwise remain in effect.*

3. *The Co-Chairs of the Nevada Homeland Security Working Group shall build upon the existing foundation for statewide preparedness and the vision for statewide resilience by developing and updating plans for and implementing the following efforts:*
 - a. *The Nevada Department of Public Safety, Division of Emergency Management shall update the State Comprehensive Emergency Management Plan as well as the Response and Recovery Guide with review and input from federal, state, tribal, local, private sector, and non-profit partners by September 15, 2018.*
 - b. *Directors of state-level Department shall provide updates regarding capabilities to the Nevada Department of Public Safety, Division of Emergency Management regarding services and resources available during emergencies.*
 - c. *The Co-Chairs shall develop and implement a training program for the State Comprehensive Emergency Management Plan and the Response and Recovery Guide for Directors and identified key leaders for Department-level agencies within state government to be completed by December 31, 2018.*
 - d. *The Co-Chairs shall develop and implement a training program for the State Recovery Framework and agency roles during activation as Recovery Support Functions for Directors and identified key leaders for Department-level agencies within state government to be completed by December 31, 2018.*
 - e. *Under the authority of NRS 414.300, the Co-Chairs shall develop regulations for information sharing protocols for HIPAA-protected information and Personally Identifiable Information between federal, state, tribal, local, private sector, and non-profit partners during emergencies. These regulations shall include training requirements for state and local agencies to ensure understanding of the information sharing protocols.*
 - f. *The Co-Chairs shall also establish a state-specific certification standard for emergency managers in the state.*

4. *The Co-Chairs of the Nevada Homeland Security Working Group shall develop for approval by the Nevada Commission on Homeland Security a five-year resilience strategy to align statewide emergency management and homeland security initiatives through the following efforts:*
 - a. *Working with federal, state, tribal, local, private sector, and non-profit partners, the Co-Chairs of the Nevada Homeland Security Working Group shall provide a statewide resilience strategy to the Nevada Commission on Homeland Security no later than July 1, 2018. The statewide resilience strategy shall include at a minimum the following items:*
 - i. *Proposals for streamlining the numerous commissions, boards, and committees that advise the Division of Emergency Management through the creation of a statewide resilience commission.*

Recommendations for the Nevada Commission on Homeland Security

Deputy Chief John Steinbeck, Clark County Fire Department

Chief Caleb Cage, Division of Emergency Management

- ii. *Proposals for streamlining various grants processes that impact emergency management and homeland security.*
- iii. *Proposals for incentivizing local partners through grants and other preparedness opportunities to engage in local resilience models.*
- iv. *Proposals for a regional approach to resilience and preparedness, to include recommendations to fund a Regional Emergency Operations Center in the Las Vegas Urban Area.*
- v. *Proposals for partnership with institutions within the Nevada System of Higher Education.*
- b. *The Co-Chairs shall provide the Nevada Commission on Homeland Security a final list of legislative recommendations for consideration and approval for the 2019 Legislative Session in the Nevada Homeland Security Working Group Report due June 30, 2018.*
- c. *The Co-Chairs shall provide a comprehensive After Action Report of the Las Vegas mass casualty event to the Homeland Security Commission by October 1, 2018.*
- d. *The Co-Chairs shall provide to the Nevada Commission on Homeland Security a Resilience and Preparedness Report by October 15, 2018.*
- e. *The Co-Chairs will work with both Fusion Centers within the state to develop a joint threat assessment by November 15, 2018.*
- f. *The Co-Chairs shall provide the Threat and Hazard Identification and Risk Assessment for both the state and the Las Vegas Urban Area, as well as the State Preparedness Report to the Nevada Commission on Homeland Security no later than December 31, 2018. These reports shall include specific reports by local, state, and tribal agencies, and shall coincide with the final report of the Nevada Homeland Security Working Group.*

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Nevada to be affixed at the State Capitol in Carson City, this 28th day of February, in the year two thousand eighteen.



AGENDA ITEM #5iii

PRESENTATION BY THE NEVADA HOMELAND SECURITY WORKING GROUP CO-CHAIRS ON RECOMMENDATIONS FOR IMPROVING EMERGENCY MANAGEMENT AND HOMELAND SECURITY IN NEVADA

Caleb Cage, Chief and Homeland Security Advisor (HSA)

Nevada Division of Emergency Management and Homeland Security

John Steinbeck, Deputy Chief and Urban Area Administrator (UAA)

**Las Vegas Urban Area - Clark County Fire Department, Office of Emergency Management and
Homeland Security**



AGENDA ITEM #5iii

RECOMMENDATIONS

ALL IN OVER \$32 MILLION

- Statute changes to state's EAA and DRA and additional allocations
- Reestablish the Individual Assistance program
- Increase the state general fund allocation to DEM in order to allow more grant dollars to be available for local and tribal partners
- Reestablish the position of Deputy Chief within DEM
- Fund the state Search and Rescue program required in NRS 414
- Building out a Planning, Training, and Exercise program in southern Nevada
- Establish a Southern Nevada Regional Emergency Operations Center
- Establish deployable statewide Incident Management Assistance Teams
- Additional DEM staff to support the Homeland Security process
- Additional DEM staff to support the Recovery process



AGENDA ITEM #5iii

RECOMMENDED PRIORITIES

APPROX \$6.7 MILLION FOR BIENNIUM

- Increase state general fund to DEM to allow more grant dollars to be available for local and tribal partners \$4,000,000
- Reestablish the position of Deputy Chief within DEM \$ 300,000
- Fund the state Search and Rescue program required in NRS 414 \$ 145,000
- Building out a Planning, Training, and Exercise program in southern Nevada \$ 929,500
- Establish deployable statewide Incident Management Assistance Teams \$ 400,000
- Additional DEM staff to support the Homeland Security process \$ 400,000
- Additional DEM staff to support the Recovery process \$ 540,000



AGENDA ITEM #5iii

PROPOSED SOLUTIONS

APPROX \$1.9 MILLION FOR BIENNIUM

- ✓ Increase state general fund to DEM to allow more grant dollars to be available for local and tribal partners \$ 500,000
- ✓ Reestablish the position of Deputy Chief within DEM \$ 22,000
- ✓ Fund the state Search and Rescue program required in NRS 414 \$ 72,500
- ✓ Building out a Planning, Training, and Exercise program in southern Nevada \$ 673,500
- ✓ Establish deployable statewide Incident Management Assistance Teams \$ 400,000
- ✓ Additional DEM staff to support the Homeland Security process \$ 240,000
- ✓ Additional DEM staff to support the Recovery process \$ 0

iv. Legislative Recommendations:

If approved in its current form, the proposed executive order states that “the Co-Chairs shall provide the Nevada Commission on Homeland Security a final list of legislative recommendations for consideration and approval for the 2019 Legislative Session in the Nevada Homeland Security Working Group Report due June 30, 2018.” This timeline will allow for maximum outreach to federal, state, tribal, local, private sector, and non-profit partners for input, as well as time for consideration and approval by the Nevada Commission on Homeland Security. Once approved by the Commission, the Co-Chairs will work to convert these recommendations into formal legislative policies, updating the Nevada Commission on Homeland Security throughout.

The Co-Chairs have developed an initial list of legislative recommendations to provide a foundation for this process, starting with the initial presentation in December of 2017 and continuing with the second presentation in January of 2018. These broad policy recommendations have been further refined throughout the development of the Directive, Executive Order, and Budgetary policies submitted during the February meeting. The recommendations below provide the most updated version of the legislative recommendations to date, which will continue to evolve ahead of the June 30, 2018 report.

Recommendation 1: *Create funding override capabilities for the state’s Emergency Assistance Account (EAA) and Disaster Relief Account (DRA). This budgetary change would be further enhanced if statutes were changed to address the ways in which money can be transferred from the DRA to the EAA. Additionally, reestablish the Individual Assistance (IA) program at the state level as a category within the DRA.*

Recommendation 2: *Require DEM to provide an annual report to the Nevada Department of Education, the Public Utilities Commission, and the Gaming Control Board regarding the status of compliance with emergency response plans for entities under their jurisdiction or oversight.*

Recommendation 3: *Establish a deployable statewide Incident Management Assistance Teams (IMAT). This on-call team would serve in a reserve capacity, activated during emergencies and at the request of local, state, or tribal jurisdictions.*

Recommendation 4: *Establish a deployable Disaster Assistance Response Team through Nevada Volunteers/AmeriCorps.*

Recommendation 5: *Allow the Nevada Commission on Homeland Security to have one bill draft request for each legislative session. This would not only allow the Commission to have a distinct voice in the policy development process, but it would also ensure that state-level policy evolves as the landscape and environment evolves.*

Recommendation 6: *Establish statutory provisions for licensure of out-of-state, private medical practitioners during emergencies and disasters.*

Recommendations for the Nevada Commission on Homeland Security

Deputy Chief John Steinbeck, Clark County Fire Department

Chief Caleb Cage, Division of Emergency Management

Recommendation 7: Require DEM to create regulations for all DEM grants.